

LAKEVIEW DOWNTOWN DEVELOPMENT  
AUTHORITY  
(A Component Unit of the  
City of Battle Creek, Michigan)

Year Ended  
June 30, 2023

Financial  
Statements

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# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

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## INDEPENDENT AUDITORS' REPORT

December 22, 2023

To the Board of Directors of the  
Lakeview Downtown Development Authority  
City of Battle Creek, Michigan

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities and each major fund of the **Lakeview Downtown Development Authority, a component unit of the City of Battle Creek, Michigan** (the "Authority"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority, as of June 30, 2023, and the respective changes in financial position and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Independent Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Independent Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2023, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Management's Discussion and Analysis

The Lakeview Downtown Development Authority (the “Authority”) was established October 27, 1981, pursuant to Public Act 197 of 1975. The Authority is a component unit of the City of Battle Creek, Michigan and presents this management discussion and analysis of its financial performance as an overview of financial activities for the fiscal year ended June 30, 2023.

### Using this Annual Report

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The basic financial statements are comprised of the following:

- The statement of net position and governmental funds balance sheet presents information on all of the Authority's assets, liabilities, and deferred inflows of resources, with the difference reported as net position/fund balance. Over time, increases or decreases in net position/fund balance may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.
- The statement of activities and governmental fund revenues, expenditures and changes in fund balances presents information showing how the Authority's net position/fund balance changed during the most recent fiscal year.
- The statement of revenues, expenditures and changes in fund balance – budget and actual – general fund presents information showing the comparison of the Authority's actual revenues and expenditures to what was budgeted.
- The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

### Financial Analysis

The net position of the Authority is summarized for the purpose of determining the overall fiscal position. As shown below, the Authority's assets exceeded liabilities and deferred inflows of resources by \$156,833 at the end of the fiscal year.

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Management's Discussion and Analysis

A comparative analysis of the data is presented below:

	Net Position as of June 30,	
	2023	2022
<b>Assets</b>		
Current and other assets	\$ 1,063,231	\$ 1,054,502
<b>Liabilities</b>		
Other liabilities	749,720	741,483
<b>Deferred inflows of resources</b>	<u>156,678</u>	<u>175,870</u>
<b>Net position</b>		
Unrestricted	<u>\$ 156,833</u>	<u>\$ 137,149</u>

When comparing the current fiscal year to the previous fiscal year, net position increased by \$19,684. This increase is a result of lower than anticipated community development expenditures.

	Changes in Net Position for the Year Ending June 30,	
	2023	2022
<b>Total revenues</b>	\$ 2,042,985	\$ 2,045,858
<b>Total expenses</b>	<u>2,023,301</u>	<u>2,029,143</u>
<b>Change in net position</b>	19,684	16,715
Net position, beginning of year	<u>137,149</u>	<u>120,434</u>
<b>Net position, end of year</b>	<u>\$ 156,833</u>	<u>\$ 137,149</u>

### General Fund Budgetary Highlights

The general fund original adopted and final budget reflected no net change in fund balance. The increase of fund balance for the fiscal year of \$19,684 is a positive variance from the budget primarily due to rent and investment earnings exceeding budget expectations and expenditures coming in under budget.

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## ■ Management's Discussion and Analysis

### Economic Factors

The Lakeview Downtown Development Authority's expenses are governed by the laws of the State of Michigan. During 2023, total expenses were \$2,023,301.

### Contacting the Authority

This financial report is designed to provide a general overview of the Lakeview Downtown Development Authority's finances and to show accountability for the money it receives and expends. The financial statements can be found on the City's website: [www.battlecreekmi.gov](http://www.battlecreekmi.gov). Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Revenue Services Director, P.O. Box 1717, Battle Creek, MI 49016-1717.

## **BASIC FINANCIAL STATEMENTS**

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Statement of Net Position and Governmental Funds

Balance Sheet

June 30, 2023

	General	Capital Projects	Total Governmental Funds	Adjustments	Statement of Net Position
<b>Assets</b>					
Pooled cash and investments	\$ 856,845	\$ 46,648	\$ 903,493	\$ -	\$ 903,493
Interest receivable	3,060	-	3,060	-	3,060
Lease receivable:					
Due within one year	19,916	-	19,916	-	19,916
Due in more than one year	136,762	-	136,762	-	136,762
<b>Total assets</b>	<b>\$ 1,016,583</b>	<b>\$ 46,648</b>	<b>\$ 1,063,231</b>	<b>-</b>	<b>1,063,231</b>
<b>Liabilities</b>					
Accounts payable	\$ 749,720	\$ -	\$ 749,720	-	749,720
<b>Deferred inflows of resources</b>					
Deferred lease amounts	156,678	-	156,678	-	156,678
<b>Fund balances</b>					
Committed for capital projects	-	46,648	46,648	(46,648)	-
Unassigned	110,185	-	110,185	(110,185)	-
<b>Total fund balances</b>	<b>110,185</b>	<b>46,648</b>	<b>156,833</b>	<b>(156,833)</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>					
	<b>\$ 1,016,583</b>	<b>\$ 46,648</b>	<b>\$ 1,063,231</b>	<b>(156,833)</b>	<b>-</b>
<b>Net position</b>					
Unrestricted				<b>\$ 156,833</b>	<b>\$ 156,833</b>

The accompanying notes are an integral part of these financial statements.

## LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

### Statement of Activities and Governmental Fund Revenues,

Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2023

	General	Capital Projects	Total Governmental Funds	Adjustments	Statement of Activities
<b>Revenues</b>					
Property taxes	\$ 1,994,655	\$ -	\$ 1,994,655	\$ -	\$ 1,994,655
Rents and leases	25,000	-	25,000	-	25,000
Unrestricted investment earnings	<u>23,330</u>	-	<u>23,330</u>	-	<u>23,330</u>
<b>Total revenues</b>	<b>2,042,985</b>	-	<b>2,042,985</b>	-	<b>2,042,985</b>
<b>Expenditures/expenses</b>					
Community development	<u>2,023,301</u>	-	<u>2,023,301</u>	-	<u>2,023,301</u>
<b>Change in fund balance/ net position</b>	<b>19,684</b>	-	<b>19,684</b>	-	<b>19,684</b>
<b>Fund balances/net position</b>					
Beginning of year	<u>90,501</u>	<u>46,648</u>	<u>137,149</u>	-	<u>137,149</u>
<b>End of year</b>	<b><u>\$ 110,185</u></b>	<b><u>\$ 46,648</u></b>	<b><u>\$ 156,833</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 156,833</u></b>

The accompanying notes are an integral part of these financial statements.

## LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

### Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Actual Over (Under) Final Budget
<b>Revenues</b>				
Property taxes	\$ 2,052,254	\$ 2,052,254	\$ 1,994,655	\$ (57,599)
Rents and leases	-	-	25,000	25,000
Unrestricted investment earnings	-	4,000	23,330	19,330
<b>Total revenues</b>	<b>2,052,254</b>	<b>2,056,254</b>	<b>2,042,985</b>	<b>(13,269)</b>
<b>Expenditures</b>				
Community development	2,052,254	2,056,254	2,023,301	(32,953)
<b>Net change in fund balance</b>	<b>-</b>	<b>-</b>	<b>19,684</b>	<b>19,684</b>
Fund balance, beginning of year	90,501	90,501	90,501	-
<b>Fund balance, end of year</b>	<b>\$ 90,501</b>	<b>\$ 90,501</b>	<b>\$ 110,185</b>	<b>\$ 19,684</b>

The accompanying notes are an integral part of these financial statements.

## **NOTES TO FINANCIAL STATEMENTS**

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Notes to Financial Statements

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

These financial statements present the activities of the Lakeview Downtown Development Authority (the "Authority"). The Authority was established October 27, 1981, pursuant to Public Act 197 of 1975. The primary purpose of the Authority is to revitalize and encourage economic activity in the Lakeview business district. The Authority's activities are primarily funded through tax increment financing.

The Authority is a component unit of the City of Battle Creek, Michigan (the "City") because the City appoints the Authority's Board of Directors, it has the ability to significantly influence the Authority's operations, and it is financially accountable for the Authority. Accordingly, the Authority is presented as a discrete component unit in the City's financial statements and is an integral part of that reporting entity.

#### ***Government-wide and Fund Financial Statements***

As permitted by generally accepted accounting principles, the Authority uses an alternative approach reserved for single program governments to present combined government-wide and fund financial statements by using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column. Accordingly, this is presented in the statement of net position and governmental funds balance sheet and the statement of activities and governmental fund revenues, expenditures and changes in fund balances. Major individual governmental funds are reported as separate columns in the aforementioned basic financial statements.

#### ***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide financial information is reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial information is reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Authority considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Notes to Financial Statements

The Authority reports the following major governmental funds:

The *general fund* is the Authority's primary operating fund. It accounts for all financial resources of the Authority, except those accounted for and reported in another fund.

The *capital projects fund* accounts for all financial resources restricted, committed or assigned to expenditures for the acquisition or construction of capital assets.

The effect of interfund activity has been eliminated from the government-wide financial statements.

### Leases Receivable and Deferred Inflows of Resources

The Authority is a lessor for a noncancellable lease related to a billboard. The Authority recognizes a lease receivable and a deferred inflow of resources in the statement of net position and governmental funds financial statements.

At the commencement of a lease, the Authority initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for prepaid lease payments received at lease inception. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Authority determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts. The Authority uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Authority monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable if certain changes occur that are expected to significantly affect the amount of the lease receivable.

### Fund Balances

Governmental funds report *nonspendable fund balance* for amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. *Restricted fund balance* is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. *Committed fund balance* is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board. A formal resolution of the Board is required to establish, modify, or rescind a fund balance commitment. The Authority currently has no nonspendable or restricted fund balances. The Authority also has no assigned fund balance as the Board has not yet given authority for the making of such assignments; assigned fund balances are neither restricted nor committed. Unassigned fund balance is the residual classification for the general fund.

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Notes to Financial Statements

When the government incurs expenditures for purposes for which various fund balance classifications can be used, it is the government's policy to use restricted fund balance first, then committed, assigned, and finally unassigned fund balance.

### Budgetary Information

The general fund is under formal budgetary control and its budget is prepared on the same modified accrual basis used to reflect actual results. The Authority follows the City budget process in establishing the budgetary data reflected in the financial statements:

- The Authority submits a proposed budget to the City Manager. After review and approval, the City Manager submits a recommended operating budget to the City Commission. Public hearings are held to obtain taxpayer comments. The budget is legally adopted through a City Commission resolution prior to the beginning of the budgetary year for the Authority's funds.
- The budget is adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted and amended by the City Commission during the year. No budget amendments were made during the year.

For the year ended June 30, 2023, the Authority's general fund expenditures were within budget.

## 2. POOLED CASH AND INVESTMENTS

At year-end, the carrying amount of the Authority's pooled cash and investments, which were deposited entirely in the City's internal cash management pool, was \$903,493. Because it is infeasible to allocate risk to individual component units or pool participants, aggregate cash and investment categorizations are presented in the City's basic financial statements.

## 3. LEASES

The Authority is involved in an agreement as a lessor that qualifies as a long-term lease agreement. Below is a summary of the agreement. The agreement qualifies as long-term lease agreement as the Authority will not surrender control of the asset at the end of the term and the noncancelable term of the agreement surpasses one year. Total lease revenue for the year ended June 30, 2023 was \$25,000.

### Remaining Term of Agreement

#### Asset Type

Billboard

6 years

# LAKEVIEW DOWNTOWN DEVELOPMENT AUTHORITY

## Notes to Financial Statements

### 4. PROPERTY TAXES

Property tax revenue is derived pursuant to a tax increment financing agreement between the Authority and various applicable taxing districts. Real and personal property taxes are levied and attach as an enforceable lien on properties located within the boundaries of the tax increment financing district. The City bills and collects the taxes on behalf of the Authority. Delinquent taxes on ad valorem real property are purchased by the County of Calhoun. Property tax revenue is recognized when levied in the government-wide financial statements and in the fund financial statements to the extent that it is available to pay current obligations.

Except for property taxes captured from local schools that exceed contractual obligations, the Authority is entitled to all taxes levied on property within the Lakeview Downtown Development Authority district to the extent that the current taxable value exceeds the base year taxable value. The Lakeview Downtown Development Authority district was established in 1981 and then expanded in 1991. Taxable values of ad valorem property for the 2022 levy are summarized below:

Total taxable value	\$ 89,689,242
Less: base year value	<u>8,693,117</u>
<b>Capture increment</b>	<b><u>\$ 80,996,125</u></b>

### 5. DEVELOPMENT PROJECTS AND COMMITMENTS

The Authority has entered into a development agreement with the City whereby the Authority reimburses the City for costs to construct certain public improvements. At June 30, 2023, the Authority has committed \$46,648 to existing projects. The capital projects funds not committed to existing projects would be available for new projects approved by the Authority.



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

December 22, 2023

To the Board of Directors of the  
Lakeview Downtown Development Authority  
City of Battle Creek, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the **Lakeview Downtown Development Authority, a component unit of the City of Battle Creek, Michigan** (the "Authority"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 22, 2023.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



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## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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